

Message Text

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PAGE 01 KUWAIT 00598 131315Z

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ACTION NEA-13

INFO OCT-01 EUR-25 IO-14 ISO-00 AF-10 AID-20 CIAE-00

COME-00 EB-11 FRB-02 INR-10 NSAE-00 RSC-01 TRSE-00

XMB-07 OPIC-12 SPC-03 CIEP-02 LAB-06 SIL-01 OMB-01

AEC-11 CEA-02 DODE-00 FEA-02 FPC-01 H-03 INT-08 L-03

NSC-10 PM-07 SAM-01 SCI-06 SS-20 STR-08 DRC-01 EA-11

/233 W

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R 131249Z FEB 74

FM AMEMBASSY KUWAIT

TO SECSTATE WASHDC 8775

INFO AMEMBASSY BEIRUT

AMEMBASSY ABU DHABI

AMEMBASSY JIDDA

AMEMBASSY TEHRAN

USMISSION OECD PARIS

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DEPARTMENT PASS TREASURY AND AID

DEPARTMENT PASS AFRICAN AND OTHER POSTS AS DESIRED

EO 11652: NA

TAGS: EFIN, EAID, KU, XF, XA, XX

SUBJ: EAL: KUWAIT AID POLICIES

SUMMARY: IN LIGHT OF ANTICIPATED LARGE INCREASES IN INCOME, GOK ACTIVELY RETHINKING ITS AID POLICIES. INITIAL FOCUS LIKELY TO BE ON EXPANDED BILATERAL AID TO AFRICA AND GOK PARTICIPATION IN MULTILATERAL AID INSTITUTIONS. GOK RECOGNIZES MORAL RESPONSIBILITY TO PROVIDE INCREASED ECONOMIC ASSISTANCE TO POORER NATIONS OF THE WORLD AND IS GIVING THIS SUBJECT HIGH LIMITED OFFICIAL USE

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PAGE 02 KUWAIT 00598 131315Z

PRIORITY. AT SAME TIME, KUWAITIS LIKELY TO BE CAREFUL OR

RELATIVELY METHODICAL IN THEIR APPROACH. ONE RESULT OF NEW EMPHASIS AND EXPANSION OF KUWAITI AID PROGRAM COULD BE DESIRE TO CONSULT ON WIDER RANGE OF ISSUES WITH AID AND OTHER DONORS THAN HAS BEEN THE CASE UP TO NOW. END SUMMARY

1. WITH TREMENDOUS INCREASE IN INCOME LIKELY TO TAKE PLACE IN 1974 AS RESULT OF RAPID RISE IN OIL PRICES, THERE CONSIDERABLE ATTENTION BEING GIVEN WITHIN GOK TO EXPANSION OF ITS AID PROGRAMS. KUWAIT, THROUGH KUWAIT FUND FOR ARAB ECONOMIC DEVELOPMENT (KFAED) AND THROUGH KUWAIT'S PARTICIPATION IN MULTILATERAL INSTITUTIONS, IS ALREADY AN IMPORTANT DONOR OF DEVELOPMENT ASSISTANCE. IT IS NOW POISED TO EXPAND SIGNIFICANTLY ITS ACTIVITIES OF THIS NATURE.

2. MUCH OF THIS WILL BE THROUGH MULTILATERAL ORGANIZATIONS. KUWAIT IS ALREADY AN ACTIVE PARTICIPANT IN IDA AND IT INTENDS TO MAKE ITS CONTRIBUTION TO FOURTH REPLENISHMENT EVEN THOUGH US MAY NOT (KUWAIT 0567, NOTAL). GOK IS PUTTING UP OVER HALF THE MONEY WHICH ARAB FUND FOR ECONOMIC AND SOCIAL DEVELOPMENT (AFESD) IS MAKING IN ITS INITIAL THREE LOANS. IN ADDITION, KUWAIT EXPECTS TO PLAY AN ACTIVE PART IN SUCH NEW INSTITUTIONS AS NON-ALIGNED FUND, ARAB/AFRICAN DEVELOPMENT BANK, ISLAMIC BANK AND NEW FINANCIAL INSTITUTIONS WHICH MAY BE CREATED SOON BY OPEC AND OAPEC. ITS OVERALL CONTRIBUTION TO THESE ORGANIZATIONS LIKELY TO AMOUNT TO SOME HUNDREDS OF MILLIONS OF DOLLARS.

3. KUWAIT WILL ALSO CONTINUE ITS BILATERAL AID PROGRAMS TO ARAB COUNTRIES THROUGH KFAED. IT ALSO LIKELY TO EXPAND ITS BILATERAL PROGRAMS TO OTHER COUNTRIES ESPECIALLY IN AFRICA. KFAED GROUP, LED BY ITS DIRECTOR, ABDULATIF AL-HAMAD, RECENTLY VISITED SEVERAL AFRICAN COUNTRIES ON AN ORIENTATION TRIP AND THIS SAME GROUP PLANS TO MAKE A SECOND JOURNEY TO AFRICA LATER THIS MONTH. IT NOT CLEAR EXACTLY HOW THE GOK WILL CHANNEL BILATERAL ASSISTANCE TO AFRICAN COUNTRIES, BUT IT MAY BE THROUGH AN EXPANDED KFAED. KUWAIT'S KNOWLEDGE OF AFRICAN REQUIREMENTS STILL LIMITED, ALTHOUGH IT HAS CONSULTED TO A DEGREE WITH IBRD. IT APPEARS, HOWEVER, THAT GOK HAS MADE BASIC POLICY DECISION TO EXTEND BILATERAL ASSISTANCE TO AFRICAN COUNTRIES.

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PAGE 03 KUWAIT 00598 131315Z

4. COMMENT: KUWAITIS HAVE TRADITIONALLY UNDERSTOOD THAT THEIR WEALTH PLACES UPON THEM A MORAL OBLIGATION TO EXTEND ASSISTANCE TO LESS FORTUNATE COUNTRIES. OF COURSE, IT HAS ALSO RECOGNIZED THE POLITICAL VALUE OF SUCH A POLICY. WITH THE TREMENDOUS INCREASE IN INCOME THAT NOW APPEARS WILL BE AVAILABLE TO THEM, THEY FEEL THAT THEY CAN EXTEND THEIR GENEROSITY BEYOND THE ARAB WORLD TO COUNTRIES IN AFRICA (AND NOT JUST ISLAMIC COUNTRIES) AND PERHAPS TO CERTAIN ASIAN COUNTRIES, TOO. WE HAVE SUGGESTED

THAT AT ONE POINT KUWAITIS MAY WISH TO DRAW UPON OUR EXPERIENCE
IN SOME OF THESE COUNTRIES WHICH ARE UNFAMILIAR TO THEM.
WE THINK THAT EVENTUALLY KUWAITIS MAY WANT TO CONSULT WITH US
RE ECONOMIC ASSISTANCE TO COUNTRIES BEYOND THE ARAB WORLD.
FOR NOW, HOWEVER, THEY INTEND TO CONCENTRATE ON REFINING THEIR
POLICY AND ADJUSTING THEIR BUREAUCRACY TO HANDLE THESE NEW
PROGRAMS. IT MAY BE AWHILE BEFORE KUWAITIS WILL BE ABLE
EFFECTIVELY TO EXTEND ECONOMIC ASSISTANCE TO AFRICAN OR OTHER
COUNTRIES, BUT BILATERALLY OR THROUGH MULTILATERAL INSTITUTIONS,
IT SEEMS CLEAR THAT GOK HAS MADE BASIC DECISION TO EXPAND
SIGNIFICANTLY ITS ECONOMIC ASSISTANCE PROGRAMS AND TO EXTEND
THEM TO COUNTRIES BEYOND THE ARAB WORLD.
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